

Message Text

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PAGE 01 GENEVA 04501 141254Z

47

ACTION L-02

INFO OCT-01 EUR-12 IO-10 ISO-00 CIAE-00 DODE-00 PM-03 H-02

INR-07 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 ACDA-05 TRSE-00 SAJ-01 OMB-01 CU-02 /076 W

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R 141217Z JUN 75

FM USMISSION GENEVA

TO SECSTATE WASHDC 3755

INFO AMEMBASSY MOSCOW

USMISSION NATO

C O N F I D E N T I A L GENEVA 4501

E.O. 11652: GDS

TAGS: CSCE, PFOR, XG

SUBJECT: CSCE: ORGANIZATION OF FINAL DOCUMENTS

REF: A. STATE 109758

B. GENEVA 3605

C. GENEVA 3272

D. STATE 119271

1. IN PRIVATE CONTACTS WITH WESTERN DELEGATIONS THIS WEEK, SOVIET DEL HEAD KOVALEV HAS STATED THAT SOVIETS WOULD ACCEPT A SINGLE SIGNATURE ON A SINGLE CSCE DOCUMENT, PROVIDED SIGNATURE IS AT THE END OF ALL TEXTS, AND NOT REPEAT NOT ON A COVER NOTE AS HAS BEEN PROPOSED BY THE WEST IN THE REVISED DUTCH FINAL ACT (REF C). IN NATO CAUCUS DUTCH DEL HEAD, WHO IS NATO FLOOR LEADER ON THIS ISSUE, IMMEDIATELY EXPRESSED THE VIEW THAT THIS WOULD BE A REASONABLE AND SATISFACTORY COMPROMISE ON A KEY CONFERENCE ISSUE. WE EXPECT THAT THE MAJORITY OF THE CAUCUS WILL SEE THE SOVIET MOVE IN THIS WAY.

2. REF (A) INSTRUCTIONS INDICATED THE DEPARTMENT'S PREFERENCE FOR A BRIEF SIGNED FINAL ACT WITH SUBSTANTIVE TEXTS ANNEXED. HOWEVER, WE BELIEVE THE
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PAGE 02 GENEVA 04501 141254Z

COMPROMISE WHICH THE SOVIETS ARE NOW OFFERING IS

A MAJOR NEW MOVE, AND WOULD RECOMMEND THAT THE DEPARTMENT NOW REVIEW THIS ISSUE AND PROVIDE US WITH NEW INSTRUCTIONS.

3. IN DOING SO THE DEPARTMENT MAY WISH TO BEAR IN MIND THE CANADIAN CONTINGENCY SUGGESTIONS (REF B), WHICH WERE INTENDED TO PRESERVE THE NON-LEGAL CHARACTER OF THE FINAL CSCE DOUCMENT IN THE EVENT THAT THE SOVIETS INSISTED ON PLACING SIGNATURES AT THE END OF ALL TEXTS. WE BELIEVE CANADIAN SUGGESTIONS ARE NOW RELEVANT AND MAY BE USEFUL IN MEETING DEPARTMENT'S OBJECTIVES WITH REGARD TO NON-LEGAL NATURE OF CSCE FINAL DOCUMENT.

4. WE WOULD ANTICIPATE THAT THE SOVIETS WILL RESIST INCLUSION OF AN OBVIOUS DISCLAIMER ON THE LEGAL NATURE OF THE FINAL CSCE DOCUMENTS, BUT A CAREFULLY WORDED PHRASE CONVEYING THIS IDEA MIGHT BE POSSIBLE. KOVALEV HAS SAID THAT THE SOVIETS WOULD FORESEE A FEW LOFTY PHRASES AT THE BEGINNING, FOLLOWED BY SUBSTANTIVE TEXTS ORGANIZED IN ORDER OF HELSINKI RECOMMENDATIONS, AND SIMPLE "DONE AT HELSINKI" TYPE PHRASE AT THE END, FOLLOWED BY SIGNATURES.

5. WOULD APPRECIATE EARLY GUIDANCE ON THIS ISSUE.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENT DRAFT, POLICIES, DOCUMENTS
Control Number: n/a
Copy: SINGLE
Draft Date: 14 JUN 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: RowellE0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975GENEVA04501
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750208-0481
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750649/aaaabsgw.tel
Line Count: 86
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION L
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 STATE 109758
Review Action: RELEASED, APPROVED
Review Authority: RowellE0
Review Comment: n/a
Review Content Flags:
Review Date: 30 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <30 APR 2003 by ElyME>; APPROVED <29 SEP 2003 by RowellE0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: ORGANIZATION OF FINAL DOCUMENTS
TAGS: PFOR, XG, CSCE
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006